

## SCHOOL OF GOVERNMENT

### POLITICAL SCIENCE AND INTERNATIONAL RELATIONS PROGRAMME, SCHOOL OF HISTORY, PHILOSOPHY, POLITICAL SCIENCE AND INTERNATIONAL RELATIONS

## PUBL 304/POLS 381 CABINET GOVERNMENT

Trimester 2, 2014

### COURSE OUTLINE

#### Names and Contact Details

**Course Co-ordinator:** Dr Karl Lofgren  
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#### Trimester Dates

Teaching Period: Monday 14 July – Friday 17 October 2014  
Study Period: Monday 20 October – Thursday 23 October 2014  
Examination Period: Friday 24 October – Saturday 15 November 2014 (inclusive)

#### Withdrawal from Course

1. Your fees will be refunded if you withdraw from this course on or before Friday 25 July 2014.
2. The standard last date for withdrawal from this course is Friday 26 September 2014. After this date, students forced to withdraw by circumstances beyond their control must apply for permission on an '*Application for Associate Dean's Permission to Withdraw Late*' including supporting documentation. The application form is available from either of the Faculty's Student Customer Service Desks.

## **Class Times and Room Numbers**

Lecture timetable:                      Wednesdays 10-1150am. 77 Fairlie Terrace, FT77306

## **Course Content**

The final lecture schedule will be distributed in the first week of classes.

It is anticipated that the course will include an opportunity to visit the Cabinet Office, a presentation from (and opportunity to engage with) an individual with experience as a Cabinet Minister, and others who have worked within the Executive branch of New Zealand government. Given that the course may also include short presentations relating to group work undertaken, the sequencing of particular topics will depend on the final size of the class. The particular mix of topics will also reflect the balance of interests in the class, and will be responsive to contemporary issues in politics, public policy and governance. It is anticipated that some or all of the following topics will be covered:

- Frameworks for analysing Cabinet Government
- Cabinet and the core executive
- Parliamentary and presidential core executives compared; different types of parliamentary government; parties, elections and cabinet government
- Constitutions and Cabinet Government; the doctrine of the separation of powers; ‘fused’ powers in systems of parliamentary government
- The Westminster model: Cabinet Government in Britain, Australia and New Zealand; government formation in systems of parliamentary government (including under the MMP system in New Zealand)
- Accountability and collective and individual cabinet responsibility
- Relationships between ministers and administrative heads of department/Chief Executives
- Prime Ministers and their cabinets
- Political staff and Cabinet Government
- Cabinet capacity and effectiveness; learning from case-studies of policy failures
- Government, governance, and the future of Cabinet Government

## **Group Work**

This course may include a group work component. If group work is included in the assessment mix it is expected that students will allocate no less than eight (8) hours to the group work, inclusive of research and meeting times. The assessment criteria for the group work component will be discussed with the class, before being confirmed and posted on Blackboard.

## Expected Workload

In accordance with Faculty Guidelines, this course has been constructed on the assumption that students will devote approximately 17 hours per week to reading, writing, and researching material for this course (20 point course = 200 hours of work over a 12 week trimester). This includes 2 hours of lectures per week.

## Course Learning Objectives

The aim of the course is to study political executives in democratic states – particularly New Zealand, Australia, and other that fall within the ‘Westminster’ family and theories of executive/legislative relationships. In other words, we are interested in analysing power at the top levels of politics, concentrating mainly on cabinet government. We study the people involved (ministers and prime ministers, public/civil servants, political advisors), their resources (from political authority to staffing and advice), their accountability to parliaments and voters, and their policy capacity. We also examine emerging issues in New Zealand’s system of cabinet government and some of the challenges of governance.

Students completing this course will, in the main, be enrolled in BA and/or BCom degrees. There is a set of learning and teaching major attributes for students completing a BCom major in Public Policy, and these major attributes (MA) are noted below.

Having completed the course you will be able to:

- explain the main features of the institution of cabinet government (MA [Major Attribute] 2);
- contrast parliamentary and presidential systems of executive government (MA 2);
- compare and contrast features of cabinet government in different countries (MA 2, MA 7); and
- assess the relevance of the ‘Westminster ‘model’ in the context of an analysis of cabinet government (MA 2, MA 7).

You will also be able to demonstrate:

- an in-depth knowledge of the subjects you select for your essays; and
- the capacity to analyse the material critically.

<b>Major Attributes: PUBL majors will be able to</b>	
MA1	Judge the defining features of good policy analysis and advice and appraise how they are best produced
MA2	Demonstrate an understanding of the influence of political ideas and philosophies, and of constitutional and political institutions on public policy
MA3	Demonstrate an understanding of the contribution of quantitative and qualitative methods in policy analysis
MA4	Identify the nature and respective roles of state and civil society in the development, implementation and evaluation of public policy, and demonstrate an understanding of the distinction between government and governance

MA5	Appraise different disciplinary contributions to the development, implementation and evaluation of public policy
MA6	Judge the relevance and importance of evidence in policymaking
MA7	Apply the comparative method to policy analysis, and identify insights that might be drawn from other policy jurisdictions
MA8	Judge and articulate the relevant criteria that might be used in assessing the advantages and disadvantages of particular policy options
MA9	Analyse complex policy issues from multiple perspectives and identify opportunities for innovation
MA10	Express ideas succinctly and persuasively both in written form and orally
MA11	Construct and articulate rationales for public policy intervention
MA12	Demonstrate an understanding of the significance of ethics and accountability in the study and practice of public policy
MA13	Interpret the significance of the Treaty of Waitangi (Te Tiriti o Waitangi) in the study and practice of public policy in New Zealand

## Readings

Readings will be placed on Blackboard and/or distributed in class.

Please note that you are also expected to be familiar with the New Zealand *Cabinet Manual* (2008), available on line at: <http://www.cabinetmanual.cabinetoffice.govt.nz/>

## Reading List

Note that there is a great deal of official information on the internet. For example, the Political Science and International Relations Programme website (accessed through the VUW website) contains links to research tools, including government information around the world and the New Zealand government online information.

### **Week One, 16 July: Course overview and perspectives on Cabinet Government (Dr Chris Eichbaum)**

Eichbaum, Chris and Richard Shaw, 'Why We Should all be Nicer to Ministerial Advisers', *Policy Quarterly*, Vol. 1 (2005), pp. 18 – 25. At: <http://ips.ac.nz/publications/publications/show/172>

Marsh, D. and Stoker, G. (2010) *Theory and Methods in Political Science*, 3<sup>rd</sup> ed., Palgrave, pp. 3-10.

*After class:*

Elgie, R. (2011) 'Core Executive Studies two Decades on', *Public Administration*, 89(1):64-77.

Weller, P., *Cabinet Government in Australia, 1901-2006* (University of New South Wales Press, Sydney, 2007).

## **Week Two, 23 July: Westminster and all that (Dr Karl Lofgren)**

The Constitution Act 1986

Boston, J. (1998) *Governing under Proportional Representation: Lessons from Europe*, (Institute for Policy Studies: Wellington).

Rhodes, R.A.W, Wanna, J., and Weller, P. (2009), *Comparing Westminster*, Oxford: Oxford University Press (chapter 1+4)

Pierre, J. & Peters, G.P. (2005) *Governing Complex Societies, Trajectories and Scenarios*, Palgrave: London, pp. 10-48.

## **Week Three, 30 July: Government Formation and Collective Cabinet Responsibility (Dr Michael Macaulay)**

Mulgan, R. (2000) Accountability: An Ever-expanding Concept, *Public Administration*, 78(3): 555-573.

Boston, J. et al (2003) The Impact of Proportional Representation on Government Effectiveness: The New Zealand Experience, *Australian Journal of Public Administration*, 62(4):7-22.

Palmer, G. and M. Palmer (2004) *Bridled Power. New Zealand's Constitution and Government*. Auckland: Oxford: University Press (pp. 68-94)

White, N. (2005) Deconstructing Cabinet Collective Responsibility, *Policy Quarterly*, 1(4): 4-11.

Gay and Powell (2004) *The Collective Responsibility of Ministers: an Outline of Issues*, Research Paper 04/82, Parliament and Constitution Centre, House of Commons Library.

## **Week Four, 6 August: Individual Ministerial Responsibility (Dr Karl Lofgren)**

McLeay, E., (1995) *The Cabinet and Political Power in New Zealand* (Auckland, Oxford University Press).

Gregory, R. (1998) 'A New Zealand Tragedy Problems of Political Responsibility', *Governance*, 11(2): 231 – 240.

Gay, O and Powell, T. (2004) *Individual ministerial responsibility- issues and examples*, Research Paper 04/31, House of Commons Library.

Uhr, J. (2005) 'Ministerial Responsibility in Australia: 2005', Paper presented for the 2005 Constitutional Law Conference, UNSW Sydney (18 February 2005)

## **Week Five, 13 August (Guest Lecture Dr Todd Bridgman): Leadership**

Sinclair, A. (2005) *Doing Leadership Differently* (2<sup>nd</sup> ed), Melbourne Uni Press: Melbourne. 15-34.

Sinclair, A. (2007) *Leadership for the Disillusioned*, Allen&Unwin: Crow's Nest, NSW, pp. 17-33.

Bridgman T. (2011) *A Question of Style: The Leadership of Christine Rankin*, the ANZOG Case Programme. 2011-129.1.

**Week Six, 20 August: Ministerial advice – Politics meets administration (and who wins?) (Dr Karl Lofgren)**

Eichbaum, C and Shaw, R. (2006) Enemy or Ally? Senior Officials' Perceptions of Ministerial Advisers Before and After MMP, *Political Science*, 58(1):3-22.

Tiernan, A. (2006) Advising Howard: Interpreting changes in advisory and support structures for the Prime Minister of Australia, *Australian Journal of Political Science*, 41(3): 309 - 324

Walter (2006) [http://www.cabinetoffice.gov.uk/propriety\\_and\\_ethics/special\\_advisers/code.asp](http://www.cabinetoffice.gov.uk/propriety_and_ethics/special_advisers/code.asp)

**++ Mid-Trimester Break ++**

**Week Seven, 10 September: Politicization (Dr Chris Eichbaum)**

Transparency International (NZ), 2013, National Integrity System Assessment – Pillar 4 (Public Sector)

<http://www.transparency.org.nz/docs/2013/Integrity-Plus-2013-Pillar-4-Public-Sector.pdf>

Matthew Palmer, 2013, *Rebuilding a quality public service*, in Rethinking the State Sector Act (PSA and Fabian Society)

[http://psa.org.nz/Libraries/Documents\\_2014/Rethinking\\_the\\_State\\_Sector\\_Act\\_final.sflb.ashx](http://psa.org.nz/Libraries/Documents_2014/Rethinking_the_State_Sector_Act_final.sflb.ashx)

**Week Eight, 17 September: Cabinet decision-making, war, individual ministerial responsibility and public ethics (Dr Chris Eichbaum)**

Uhr, John, (2005) *National Security and Government: At War with Ethics*, in Terms of Trust: Arguments over ethics in Australian government, University of New South Wales Press, Sydney, NSW

Burch, M., and Holliday, I. (1996), 'Case studies of the cabinet system at work', in The British Cabinet System, Prentice Hall/ Harvester Wheatsheaf, London, pp 153-157, and 207 -213

**Week Nine, 24 September: The (initial) result of the New Zealand 2014 General Election: implications for Government formation (TBA)**

No set readings

### **Week Ten, 1 October: Prime-ministerial versus Cabinet Government (Dr Karl Lofgren)**

Palmer, M S R (2013) *Ministerial Responsibility and Chief Executive Accountability: The Implications of the Better Public Services Reform Programme*, Address to the IPA of NZ 23 April 2013.

Weller, P. (1985) *First Among Equals: Prime Ministers in Westminster Systems*, (George Allen & Unwin: Sydney), pp. 1-17.

Dowding, K. (2013) The Prime Ministerialisation of the British Prime Minister, *Parliamentary Affairs*, 66(3): 617 – 635.

Bevir, M. & Rhodes, R.A.W. (2006) Prime Ministers, Presidentialism and Westminster Smokescreens, *Political Studies*, 54(4): 671 – 690.

### **Week Eleven, 8 October: Presentation from the Cabinet Office, Department of Prime Minister and Cabinet: Parliament buildings**

### **Week Twelve, 15 October: Competing Narratives: Governance and Westminster (Dr Karl Lofgren).**

Rhodes, R.A.W (2007) Understanding Governance: Ten years on, *Organization Studies*, 28(8): 1243-1264.

Bell, S. & Hindmoor, A. (2009) *Rethinking Governance. The Centrality of the State in Modern Society*, Cambridge University Press: Cambridge, pp. 1-19.

### **COMPARATIVE WORKS: General**

Blondel, J., 'Cabinets and Ministers: A Comparative Perspective', in I. Marsh (ed.), *Governing in the 1990s: An Agenda for the Decade* (Melbourne, Longman Cheshire, 1993).

Blondel, J. and F. Muller-Rommel (eds.), *Cabinets in Western Europe* (Houndmills, Macmillan, 1988).

Davis, R. H., *Women and Power in Parliamentary Democracies: Cabinet Appointments in Western Europe, 1968-1992*, (Lincoln and London, University of Nebraska Press, 1997).

Helms, L., *Presidents, Prime Ministers and Chancellors: Executive Leadership in Western Democracies* (Houndmills, Palgrave/Macmillan, 2005).

Laver, M. and K. A. Shepsle, *Cabinet Ministers and Parliamentary Government* (Cambridge, University of Cambridge Press, 1994).

Lijphart, A., *Democracies: Patterns of Majoritarian and Consensus Government in Twenty-One Countries* (New Haven, Yale University Press, 1984).

Lijphart, A., 'Democratic Political Systems: Types, Cases, Causes, and Consequences', *Journal of Theoretical Politics*, Vol. 1 (1989), pp. 33 – 48.

Lijphart, A. (ed.), *Parliamentary Versus Presidential Government* (Oxford, Oxford University Press, 1992).

- Mackie, T. T. and B. W. Hogwood (eds.), *Unlocking the Cabinet: Cabinet Structures in Comparative Perspective*, (Sage, London, 1985).
- McAllister, I., 'Leaders', in L. LeDuc, R. G. Niemi and P. Norris (eds.), *Comparing Democracies: Elections and Voting in Global Perspective* (London, Sage, 1996), pp. 280 – 298.
- Patapan, H., J. Wanna and P. Weller (eds.), *Westminster Legacies. Democracy and Responsible Government in Asia and the Pacific* (Sydney, University of New South Wales Press, 2005).
- Peters, B. G., R. A. W. Rhodes and V. Wright, *Administering the Summit: Administration of the Core Executive in Developed Countries* (Houndmills, Basingstoke and London, Macmillan, 2000).
- Peters, B. G. and A. Barker (eds.), *Advising West European Governments: Inquiries, Expertise and Public Policy* (Edinburgh, Edinburgh University Press, 1993).
- Strom, K., *Minority Government and Majority Rule* (Cambridge, Cambridge University Press, 1990).
- Weller, P., 'Prime Ministers, Political Leadership and Cabinet Government', *Australian Journal of Public Administration*, Vol. 50 (1991), pp. 131 – 144.
- Weller, P., *First Among Equals: Prime Ministers in Westminster Systems* (Sydney, Allen and Unwin, 1985).
- Weller, P., 'Party Rules and the Dismissal of Prime Ministers: Comparative Perspectives from Britain, Canada and Australia', *Parliamentary Affairs*, Vol. 47 (1994), pp. 133 – 143.
- Weller, P., H. Bakvis and R. A. W. Rhodes, *The Hollow Crown: Countervailing Trends in Core Executives* (Houndmills, Basingstoke, Macmillan, 1997).

#### **COMPARATIVE WORKS: Accountability**

- Barberis, P., 'The New Public Management and a New Accountability', *Public Administration*, Vol. 76 (1998), pp. 451 – 470.
- LeDuc, L., 'Elections and Democratic Governance', in L. LeDuc, R. G. Niemi and P. Norris (eds.), *Comparing Democracies: Elections and Voting in Global Perspective* (London, Sage, 1996), pp. 342 – 363.
- McDonald, A. and G. Terrill (eds.), *Open Government: Freedom of Information and Privacy*, (Houndmills, Basingstoke and London, Macmillan, 1998).
- Peters, B. G. and D. J. Savoie (eds.), *Governance in a Changing Environment* (Montreal, Canadian Centre for Management Development, 1993).
- Reid, W., 'Changing Notions of Accountability', *Public Administration*, Vol. 70 (1992).
- Stone, B., 'Administrative Accountability in the "Westminster" Democracies: Towards a New Conceptual Framework', *Governance*, Vol. 8 (1995), pp. 505 – 526.
- Weaver, R. K. and B. A. Rockman (eds.), *Do Institutions Matter? Government Capabilities in the United States and Abroad* (Washington, The Brookings Institution, 1993).

#### **COMPARATIVE WORKS: Legislatures and the Executive**

- Baldwin, N. D. J. (ed.), *Executive Leadership and Legislative Assemblies* (London and New York, Routledge, 2006).
- Copeland, G. and S. Patterson (eds.), *Parliaments in the Modern World: Changing Institutions* (Ann Arbor, University of Michigan Press, 1994).
- Doring, H. (ed.), *Parliaments and Majority Rule in Western Europe* (New York, St Martin's Press, 1996).

- Longley, L. and R. H. Davidson (eds.), *The New Roles of Parliamentary Committees* (London, Frank Cass, 1998).
- Norton, P. (ed.), *Legislatures* (Oxford, Oxford University Press, 1990).
- Norton, P. (ed.), *Parliaments and Governments in Western Europe* (London, Frank Cass, 1998).

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- Alderman, K. 'Revision of Leadership Election Procedures in the Conservative Party', *Parliamentary Affairs*, Vol. 52, No. 2 (April, 1999), pp. 260 – 274.
- Bogdanor, B., 'Ministerial Accountability', *Parliamentary Affairs*, Vol. 50, No. 1 (1997), pp. 71 – 83.
- Brady, C., 'Collective Responsibility of the Cabinet: An Ethical, Constitutional or Managerial Tool?', *Parliamentary Affairs*, Vol. 52, No. 2 (April, 1999), pp. 214 – 229.
- Brazier, R., *Constitutional Practice*, 2<sup>nd</sup> edn. (Oxford University Press, New York, 1994).
- Brazier, R., *Ministers of the Crown* (Oxford, Clarendon Press, 1997).
- Brivati, B. and Bale, T., *New Labour in Power* (Routledge, London, 1997).
- Burch, M. and I. Holliday, *The British Cabinet System* (Hemel Hempstead, Prentice Hall/Harvester Wheatsheaf, 1996).
- Denham, A. and M. Garnett, 'Influence Without Responsibility? Think Tanks in Britain', *Parliamentary Affairs*, Vol. 52, No. 1 (1999), pp. 46 – 57.
- Doig, A., 'The Resignation of Edwina Currie: A Word Too Far', *Parliamentary Affairs*, Vol. 42, No. 3 (1989), pp. 317 – 329.
- Dowding, K. and W. Kang, 'Ministerial Resignations 1945-97', *Public Administration*, Vol. 47 (1994), pp. 669 – 686.
- Foster, C. D., 'Ministerial Overload and Effective Government', *Parliamentary Affairs*, Vol. 52, No. 222 (April, 1999), pp. 194 – 213.
- Headey, B., *British Cabinet Ministers: The Roles of Politicians in Executive Office* (London, George Allen and Unwin, 1974).
- Hennessy, P., *Cabinet* (Oxford, Basil Blackwell, 1986).
- Hennessy, P., 'The Blair Style of Government', *Government and Opposition*, Vol. 33, No. 1 (1998).
- Hogg, S. and J. Hill, *Too Close to Call: Power and Politics – John Major in No. 10* (1995).
- James, S., *British Cabinet Government*, 2<sup>nd</sup> edn. (London, Routledge, 1999).
- James, S., 'The Idea Brokers: The Impact of Think Tanks on British Government', *Public Administration*, Vol. 71 (1993), pp. 491 – 506.
- James, S., 'The Cabinet System since 1945: Fragmentation and Integration', *Parliamentary Affairs*, Vol. 47 (1994), pp. 613 – 629.
- Judge, D., *The Parliamentary State* (London, Sage, 1993).
- Kavanagh, D. and A. Seldon, *The Powers behind the Prime Minister: The Hidden Influence of No. 10* (London, Harper Collins, 1999).
- Lee, J. M., G. W. Jones and J. Burnham, *At the Centre of Whitehall: Advising the Prime Minister and Cabinet* (Houndmills, Macmillan, 1998).
- Lawson, N., 'Cabinet Government in the Thatcher Years', *Contemporary Record* 8 (1994), pp. 440 – 447.
- Marsh, D. and R. A. W. Rhodes, *Policy Networks in British Government*, (Oxford, Clarendon Press, 1992).
- Marshall, G., 'Cabinet Government and the Westland Affair', *Public Law*, Vol. 184 (1986).

- Marshall, G. (ed.), *Ministerial Responsibility* (Oxford, Oxford University Press, 1989).
- Marshall, G., 'The Evolving Practice of Parliamentary Accountability: Writing Down the Rules', *Parliamentary Affairs*, Vol. 44 (1991), pp. 460 – 469.
- Rhodes, R., 'The Hollowing Out of the State: The Changing Nature of the Public Service in Britain', *Political Quarterly*, Vol. 65 (1994), pp. 138 – 151.
- Rhodes, R. and P. Dunleavy, *Prime Minister, Cabinet and Core Executive* (New York, St. Martin's Press, 1995).
- Seldon, A. (ed.), *The Blair Effect: The Blair Government 1997 – 2001* (London, Little, Brown, 2001).
- Shell, D. and R. Hodder-Williams (eds.), *Churchill to Major: The British Prime Ministership since 1945* (London, Hurst and Company, 1995).
- Smith, M. J., *The Core Executive in Britain* (Houndmills, Basingstoke and London, Macmillan, 1999).
- Theakston, K., *Junior Ministers in British Government* (Blackwell, Oxford, 1987).
- Zifcak, S., *New Managerialism. Administrative Reform in Whitehall and Canberra* (Buckingham, Open University Press, 1994).
- Watkins, A., *The Road to Number 10: From Bonar Law to Tony Blair*, (London, Duckworth, 1998).
- Woodhouse, D., *Ministers and Parliamentary Accountability in Theory and Practice* (Oxford, Clarendon Press, 1994).

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- Alley, R. 'The Powers of the Prime Minister', in H. Gold (ed.), *New Zealand Politics in Perspective*, 2<sup>nd</sup> edn. (Auckland, Longman Paul, 1989), pp. 103 – 122.
- Barker, F. and E. McLeay, 'How Much Change? An Analysis of the Initial Impact of Proportional Representation on the New Zealand Parliamentary Party System', *Party Politics*, Vol. 6, No. 2 (2000), pp. 131 – 154.
- Boston, J., 'The Cabinet and Policy Making under the Fourth Labour Government', in M. Holland and J. Boston (eds.), *The Fourth Labour Government: Politics and Policy in New Zealand* (Auckland, Oxford University Press, 1990), pp. 62 – 83.
- Boston, J., 'Forming a Government', in R. Miller (ed.), *New Zealand Government and Politics*, 4<sup>th</sup> edn., (Auckland, Oxford University Press, 2006), pp. 236 – 256.
- Boston, J., S. Levine, E. McLeay, and N. S. Roberts, *New Zealand Under MMP: A New Politics?* (Auckland, Auckland University Press and Bridget Williams Books, 1996).
- Boston, J. S. Levine, E. McLeay and N. S. Roberts, *Electoral and Constitutional Change in New Zealand: An MMP Source Book* (Palmerston North, Dunmore Press, 1999), pp. 300 – 365.
- Boston, J., J. Martin, J. Pallot, and P. Walsh, *Reshaping the State: New Zealand's Bureaucratic Revolution* (Auckland, Oxford University Press, 1991).
- Boston, J., J. Martin, J. Pallot, and P. Walsh, *Public Management: The Zealand Model* (Auckland, Auckland University Press, 1996).
- Boston, J. and A. Ladley, 'The Art and Craft of Coalition Management', *New Zealand Journal of Public and International Law*, Vol. 4 (2006), pp. 55 – 90.
- Cabinet Office, *Cabinet Office Manual* (Wellington, 2001).

- Chapman, R. 'A Political Culture under Pressure: The Struggle to Preserve a Progressive Tax Base for Welfare and the Positive State', *Political Science* Vol. 44, 1992, pp. 1 – 27.
- Eichbaum, Chris and Richard Shaw, 'Why We Should all be Nicer to Ministerial Advisers', *Policy Quarterly*, Vol. 1 (2005), pp. 18 – 25. At:  
<http://ips.ac.nz/publications/publications/show/172>
- Gill, O., 'Factors in the Institutional Design of the New Zealand Cabinet', *Public Sector*, Vol. 23 (Dec. 2000), pp. 24 – 27.
- Goldfinch, S. and B. Roper, 'Treasury's Role in State Policy Formulation During the Post-War Era', in B. Roper and C. Rudd (eds.), *State and Economy in New Zealand* (Auckland, Oxford University Press, 1993), pp. 50 – 74.
- Gregory, R., 'A New Zealand Tragedy', *Governance*, Vol. 11 (1998), pp. 231 – 240.
- Gregory, R., 'Political Responsibility for Bureaucratic Incompetence: Tragedy at Cave Creek', *Public Administration*, Vol. 76, (1998), pp. 519 – 538.
- Hayward, M., 'Prime Minister: Power', in R. Miller (ed.), *New Zealand Government and Politics*, 4<sup>th</sup> edn., (Auckland, Oxford University Press, 2006), pp. 225 – 235.
- Henderson, J., 'Labour's Modern Prime Ministers and the Party: A Study of Contrasting Political Styles', in M. Clark (ed.), *The Labour Party after 75 Years*, Occasional Publication No. 4 (Department of Politics, Victoria University of Wellington, 1992), pp. 98 – 117.
- James, C., *The Tie that Binds. The Relationship Between Ministers and Chief Executives* (Wellington, Institute of Policy Studies and Centre for Public Law, Victoria University of Wellington).
- James, C., *Under New Sail: MMP and Public Servants* (Wellington, Institute of Policy Studies, 1997).
- Joseph, P. A., *Constitutional and Administrative Law in New Zealand* (Sydney, The Law Book Co., 1993).
- Legal Research Foundation, *The Official Information Act* (Wellington, February 1997).
- Martin, J., *Public Service and the Public Servant* (Wellington, State Services Commission, 1991).
- McLeay, E. 'Buckle, Board, Team or Network? Understanding Cabinet', *New Zealand Journal of Public and International Law*, Vol. 4 (2006), pp. 37 – 54.
- McLeay, E., *The Cabinet and Political Power in New Zealand* (Auckland, Oxford University Press, 1995).
- McLeay, E., 'Cabinet', in R. Miller (ed.), *New Zealand Government and Politics*, 4<sup>th</sup> edn., (Auckland, Oxford University Press, 2006), pp. 199 – 216.
- McLeay, E., 'What is the Constitutional Status of the New Zealand Cabinet Office Manual?', *Public Law Review*, Vol. 10, (1999), pp. 11 – 16.
- Mulgan, R., 'The Changing Electoral Mandate', in M. Holland and J. Boston (eds.), *The Fourth Labour Government* (Oxford, Oxford University Press, 1990), pp. 11 – 21.
- Mulgan, R., 'The Elective Dictatorship in New Zealand', in H. Gold (ed.), *New Zealand Politics in Perspective*, 3<sup>rd</sup> edn., (Auckland, Longman Paul, 1992), pp. 513 – 532.
- Palmer, G., 'The Cabinet, the Prime Minister and the Constitution: The Constitutional Background to Cabinet', *New Zealand Journal of Public and International Law*, Vol. 4 (2006), pp. 1 – 36.
- Palmer, G., *Unbridled Power: An Interpretation of New Zealand's Constitution and Government*, 2<sup>nd</sup> edn. (Auckland, Oxford University Press, 1987).
- Palmer, G., *New Zealand's Constitution in Crisis: Reforming our Political System* (Dunedin, John McIndoe, 1992).

- Palmer, G. and M. Palmer, *Bridled Power: New Zealand Government under MMP* (Auckland, Oxford University Press, 1997).
- Palmer, M., 'Towards an Economics of Comparative Political Organization: Examining Ministerial Responsibility', *Journal of Law, Economics and Organization*, Vol. 11 (1995), pp. 164 – 186.
- Richards, L., 'Fortress Cabinet', *NZ Political Review*, Autumn 2002, pp. 24 – 36.
- Roberts, J., *Politicians, Public Servants and Public Enterprise: Restructuring the New Zealand Government Executive* (Wellington, Victoria University for the Institute of Policy Studies, 1987).
- Shaw, R., 'Consultants and Advisers' in R. Miller (ed.), *New Zealand Government and Politics*, 4<sup>th</sup> edn., (Auckland, Oxford University Press, 2006), pp. 257 – 273.
- Schick, A., *The Spirit of Reform: Managing the New Zealand State Sector in a Time of Change* (State Services Commission, 1996). (See the reviews in *Public Sector* [March 1997]).
- State Services Commission, *Working Under Proportional Representation: A Reference for the Public Service* (Wellington, 1995).
- White, Nicola, 'Deconstructing Cabinet Collective Responsibility', *Policy Quarterly*, Vol. 1, No. 4 (2005), pp. 4 – 11 at: <http://ips.ac.nz/publications/publications/show/172>

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- Blewett, N., *A Cabinet Diary: A Personal Record of the First Keating Government*, (Wakefield Press, Adelaide, 1999).
- Button, J., *As it Happened* (Text Publishing, Melbourne, 1998)
- Davis, G., 'Executive Government: Cabinet and the Prime Minister', in J. Summers, D. Woodward, and A. Parkin (eds.), *Government, Politics, Power and Policy in Australia*, 7<sup>th</sup> edn., (Longman, NSW, 2002).
- Department of Prime Minister and Cabinet, *Cabinet Handbook*, 5<sup>th</sup> edn., (DPMC, Canberra , amended November 2002).
- Tiernan, A and Weller, P., *Learning to be a Minister: Heroic expectation, practical realities* (Melbourne University Press, Melbourne 2010)
- Weller, P., *Malcolm Fraser PM: A Study in Prime Ministerial Power in Australia*, (Penguin, Melbourne, 1989).
- Weller, P., *Cabinet Government in Australia, 1901-2006* (University of New South Wales Press, Sydney, 2007).
- Weller, P., 'Prime Ministers and Cabinet', in P. Weller (ed.), *Menzies to Keating: The Development of the Australian Prime Minister*, (University of Melbourne Press, Melbourne, 1992).

## **Assessment Requirements**

*Assessment objectives:*

- to write an essay involving the tasks of essay design, gathering material on specialised topics, analysing the material, and presenting arguments in literate and structured form;
- to write an essay involving the tasks of making reflections of how the themes of the course are reflected in various forms of popular culture, and present in an academic style;
- to write examination answers, testing your overall grasp of the content of the course and your ability to structure ideas quickly and to answer questions in brief, relevant essays.

The assessment for this course comprises:

<b>Assessment Requirements</b>				
<b>Assignment</b>	<b>Type</b>	<b>Indicative length</b>	<b>Due Date</b>	<b>Percentage of Overall Mark</b>
Essay (topic to be advised at first class and posted on Blackboard)	Written	1,500 words	Monday 18 August, 2014.	20 per cent
Essay (topic to be advised on 20 August)	Written	3,000 words	Monday 22 September, 2014	30 per cent
Final Examination	Written	Three hours	TBA	50 per cent

If you have difficulties meeting the course requirements because of personal problems you should see Karl Lofgren as soon as possible (and on every occasion, before the due date for the submission of a piece of work). Late essays will be accepted only when a medical certificate (or other appropriate documentation) is provided. Essays that are submitted late for no acceptable reason may be penalized.

### **Penalties**

- Extensions beyond the due dates for essays will be granted only to those who meet the University's aegrotat rules, i.e. a medical certificate, personal bereavement or critical personal circumstances beyond your control. If you are encountering difficulties of any kind let Dr Karl Lofgren know immediately.
- NB that requests for extensions must be received before the due date of an assignment
- Late essays must be handed in at School of Government reception (8<sup>th</sup> floor Rutherford House) during the office hours listed above.

- Essays not handed in by the due date or by the date of an agreed extension may have their mark out of 100 reduced by 5 percentage points for each day the essay was late.
- Essays handed in more than 5 days late after due date or after the date of an extension may not be accepted.

### **Academic Integrity, Plagiarism, and the use of Turnitin**

Plagiarism is presenting someone else's work as if it were your own, whether you mean to or not.

'Someone else's work' means anything that is not your own idea. Even if it is presented in your own style, you must still acknowledge your sources fully and appropriately. This includes:

- material from books, journals or any other printed source
- the work of other students or staff
- information from the Internet
- software programs and other electronic material
- designs and ideas
- the organisation or structuring of any such material.

Acknowledgement is required for *all* material in any work submitted for assessment unless it is a 'fact' that is well-known in the context (such as "Wellington is the capital of New Zealand") or your own ideas in your own words. Everything else that derives from one of the sources above and ends up in your work – whether it is directly quoted, paraphrased, or put into a table or figure, needs to be acknowledged with a reference that is sufficient for your reader to locate the original source.

Plagiarism undermines academic integrity simply because it is a form of lying, stealing and mistreating others. Plagiarism involves stealing other people's intellectual property and lying about whose work it is. This is why plagiarism is prohibited at Victoria.

If you are found guilty of plagiarism, you may be penalised under the Statute on Student Conduct. You should be aware of your obligations under the Statute, which can be downloaded from the policy website ([www.victoria.ac.nz/home/about/policy/students.aspx](http://www.victoria.ac.nz/home/about/policy/students.aspx)). You could fail your course or even be suspended from the University.

Plagiarism is easy to detect. The University has systems in place to identify it.

Student work provided for assessment in this course may be checked for academic integrity by the electronic search engine <http://www.turnitin.com>. Turnitin is an on-line plagiarism prevention tool which compares submitted work with a very large database of existing material. At the discretion of the Head of School, handwritten work may be copy-typed by the School and subject to checking by Turnitin. Turnitin will retain a copy of submitted materials on behalf of the University for detection of future plagiarism, but access to the full text of submissions will not be made available to any other party.

There is guidance available to students on how to avoid plagiarism by way of sound study skills and the proper and consistent use of a recognised referencing system. This guidance may be found at the following website <http://www.victoria.ac.nz/home/study/plagiarism.aspx>

If in doubt seek the advice of your course coordinator.

Plagiarism is simply not worth the risk.

## **Examinations**

Students who enrol in courses with examinations are obliged to attend an examination at the University at any time during the formal examination period. The final examination for this course will be scheduled at some time during the following period:

Friday 24 October – Saturday 15 November 2014 (inclusive)

## **Mandatory Course Requirements**

In addition to obtaining an overall course mark of 50 or better, students must:

- Submit any proposals that may be required on or before the due dates;
- Submit pieces of assessment, in the required format, on or before the due dates;
- Complete the final examination paper.

Students who fail to satisfy the mandatory requirements for passing this course, other than the requirement to obtain a C grade overall, will not receive a graded result, and their records will show a “K” (fail due to not satisfying mandatory course requirements, even though the student’s course requirements reached the level specified for a pass).

## **Class Representative**

A class representative will be elected in the first class, and that person’s name and contact details made available to VUWSA, the course coordinator and the class. The class representative provides a communication channel to liaise with the course coordinator on behalf of students.

## **Student feedback**

Previous student feedback on this course may be found at:

[www.cad.vuw.ac.nz/feedback/feedback\\_display.php](http://www.cad.vuw.ac.nz/feedback/feedback_display.php)

## **Communication of Additional Information**

Blackboard will be used for the purposes of communicating with the class (and may be used for assessment purposes).

## **Link to general information**

For general information about course-related matters, go to

<http://www.victoria.ac.nz/vbs/studenthelp/general-course-information>

## **Note to Students**

Your assessed work may also be used for quality assurance purposes, such as to assess the level of achievement of learning objectives as required for accreditation and academic audit. The findings may be used to inform changes aimed at improving the quality of VBS programmes. All material used for such processes will be treated as confidential, and the outcome will not affect your grade for the course.

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